Committee Agenda



Licensing Sub-Committee Thursday, 3rd July, 2008

Place: Council Chamber, Civic Offices, High Street, Epping

Time: 10.00 am

Democratic Services A Hendry (Direct Line 01992 564246) **Officer** Email: ahendry@eppingforestdc.gov.uk

Members:

Councillors J Hart, Mrs M McEwen, Mrs P Smith and J Wyatt

PLEASE NOTE THE START TIME OF THE MEETING

1. ELECTION OF CHAIRMAN

Under the terms of reference for the Licensing Committee each Sub-Committee is required to elect a Chairman on an ad hoc basis for the duration of the meeting.

2. APOLOGIES FOR ABSENCE

3. DECLARATIONS OF INTEREST

(Assistant to the Chief Executive) To declare interests in any item on this agenda.

4. PROCEDURE FOR THE CONDUCT OF BUSINESS (Pages 5 - 10)

5. EXCLUSION OF PUBLIC AND PRESS

Exclusion: To consider whether, under Section 100(A)(4) of the Local Government Act 1972, the public and press should be excluded from the meeting for the items of business set out below on grounds that they will involve the likely disclosure of exempt information as defined in the following paragraph(s) of Part 1 of Schedule 12A of the Act (as amended) or are confidential under Section 100(A)(2):

Agenda Item No	Subject	Exempt Information Paragraph Number
6	Application for a Hackney Carriage Driver's License	1

	– Mr Bunyan
7	Application for a Hackney 1 Carriage Driver's License – Mr Kibria

The Local Government (Access to Information) (Variation) Order 2006, which came into effect on 1 March 2006, requires the Council to consider whether maintaining the exemption listed above outweighs the potential public interest in disclosing the information. Any member who considers that this test should be applied to any currently exempted matter on this agenda should contact the proper officer at least 24 hours prior to the meeting.

Confidential Items Commencement: Paragraph 9 of the Council Procedure Rules contained in the Constitution require:

- (1) All business of the Council requiring to be transacted in the presence of the press and public to be completed by 10.00 p.m. at the latest.
- (2) At the time appointed under (1) above, the Chairman shall permit the completion of debate on any item still under consideration, and at his or her discretion, any other remaining business whereupon the Council shall proceed to exclude the public and press.
- (3) Any public business remaining to be dealt with shall be deferred until after the completion of the private part of the meeting, including items submitted for report rather than decision.

Background Papers: Paragraph 8 of the Access to Information Procedure Rules of the Constitution define background papers as being documents relating to the subject matter of the report which in the Proper Officer's opinion:

- (a) disclose any facts or matters on which the report or an important part of the report is based; and
- (b) have been relied on to a material extent in preparing the report and does not include published works or those which disclose exempt or confidential information (as defined in Rule 10) and in respect of executive reports, the advice of any political advisor.

Inspection of background papers may be arranged by contacting the officer responsible for the item.

6. LOCAL GOVERNMENT (MISCELLANEOUS PROVISION) ACT 1976 APPLICATION FOR A HACKNEY CARRIAGE DRIVER'S LICENSE - MR BUNYAN
(Pages 11 - 16)

(Director of Corporate Support Services) To consider the attached application.

7. LOCAL GOVERNMENT (MISCELLANEOUS PROVISION) ACT 1976 APPLICATION FOR A HACKNEY CARRIAGE DRIVER'S LICENSE - MR KIBRIA
(Pages 17 - 20)

(Director of Corporate Support Services) To consider the attached application.

8. LICENSING ACT 2003 - APPLICATION FOR A LATE NIGHT REFRESHMENT LICENCE - STATION ROAD DRY CLEANERS, LOUGHTON (Pages 21 - 44)

(Director of Corporate Support Services) To consider the attached application.



Agenda Item 4

PART 3(2) - RESPONSIBILITY FOR COUNCIL FUNCTIONS

LICENSING COMMITTEE - TERMS OF REFERENCE

- (1) The full Committee shall comprise 11 Councillors appointed by the Council at its annual meeting, including a Chairman and Vice-Chairman.
- (2) For the functions set out in Annex 1, and the legislation listed in Annex 2, a Sub-Committee consisting of no more than any three Councillors drawn, in alphabetical order, from the members of the full Committee shall be formed. Any such Sub-Committee shall elect a Chairman on an ad-hoc basis.
- (3) For the transaction of business at full Committee meetings, the quorum shall be a minimum of five Committee members save that no business shall be transacted unless either the Chairman or Vice-Chairman of the Committee is present.
- (4) The Committee and Sub-Committees shall have full authority to hear and determine licensing applications.
- (5) The Committee and Sub-Committees shall be further empowered to determine appeals made against the decisions of the Head of Environmental Services taken under delegated authority on licensing applications.
- (6) The Committee shall at all times carry out its duties solely within the policy from time to time determined by the Council and shall conduct its proceedings in accordance with the requirements set out in Annex 3 (Conduct of Business by Licensing Committee and Sub-Committees).
- (7) The Licensing Committee shall take no part in the production or revision of the statement of licensing policy made under Section 5 of the Licensing Act 2003, however, they may determine policy under the legislation listed in Annex 3.

Licensing Act 2003 – LIST OF FUNCTIONS AND DELEGATED AUTHORITY

Matter to be dealt with	Full	Sub Committee	Officers
Application for personal licence	Committee	If a police objection	If no objection made
Application for personal		All cases	
licence with unspent convictions			
Application for premises licence/club premises certificate		If a relevant representation made	If no relevant representation made
Application for provisional statement		If a relevant representation made	If no relevant representation made
Application to vary premises licence/club premises certificate		If a relevant representation made	If no relevant representation made
Application to vary designated premises supervisor		If a police objection	All other cases
Request to be removed as designated premises supervisor			All cases
Application for transfer of premises licence		If a police objection	All other cases
Applications for interim Authorities		If a police objection	All other cases
Application to review premises licence/club premises certificate		All cases	
Decision on whether a complaint is irrelevant frivolous vexatious etc			All cases
Decision to object when local authority is a consultee and not the relevant authority considering the application		All cases	
Determination of a police objection to a temporary event notice		All cases	
All policy matters except the formulation of the statement of licensing policy	All cases		

PART 3(2) – RESPONSIBILITY FOR FUNCTIONS LICENSING COMMITTEE

LIST OF STATUTORY POWERS

Those functions pertaining to licensing and registration and permits and consents contained in the following legislation and any regulations, orders, byelaws or other subsidiary legislation made under the above Acts:

Animal Boarding Establishments Act 1963 Breeding & Sale of Dogs (Welfare) Act 1999 Breeding of Dogs Act 1973 Breeding of Dogs Act 1991 Caravan Sites & Control of Development Act 1960 Caravan Sites Act 1968 Dangerous Wild Animals Act 1976 Game Licences Act 1860 Gaming Act 1968 Guard Dogs Act 1975 House to House Collections Act 1939 Licensing Act 2003 Local Government (Miscellaneous Provisions) Act 1976 Local Government (Miscellaneous Provisions) Act 1982 Lotteries & Amusements Act 1976 Pet Animals Acts 1951 & 1981 Riding Establishments Acts 1964 & 1970 Scrap Metal Dealers Act 1964 The Game Act 1831 Town Police Clauses Act 1847 Town Police Clauses Act 1889 Zoo Licensing Act 1981

PART A – CONDUCT OF BUSINESS BY LICENSING COMMITTEE AND SUB-COMMITTEES

All references to committee in this annex shall be taken to infer a reference to the associated sub-committees.

1. General Conduct

- 1.1 All hearings of the Licensing Committee under the Licensing Act 2003, are to be held in accordance with the Personal Licences, Hearings, Premises Licences and Club Premises Certificates, and Licensing Register Regulations, made under the Licensing Act 2003.
- 1.2 The Council's Constitution shall regulate the conduct of and debate at meetings.
- 1.3 In the case of hearings under the Licensing Act 2003, the Committee shall only consider those matters relevant to the licensing objectives as set out in the Licensing Act 2003 and the statement of licensing policy adopted by the Council.

2. Declarations of Interest

2.1 Members of the Committee are subject to the Council's Code of Conduct and to advice from the Standard Board for England, details of which will be provided to those members.

3. Participation in the Hearing

- 3.1 Debate shall be restricted to members of the Licensing Committee. Where a local ward member, not being a member of the Committee, wishes to participate in the hearing, they may do so only with the permission of the Chairman and their participation shall be subject to the same rules as are applied to any other witnesses to the application.
- 3.2 In hearings other than those under the Licensing Act 2003, where a ward member is a member of the Committee, and wishes to object to the application, the member shall give 14 days' notice of their intention, and shall play no part in the decision-making process of the Committee. In hearings under the Licensing Act 2003, those named as responsible authorities and interested parties in the Act may only make representations within the time limits set out in the relevant statutory provisions.
- 3.3 All persons participating in the hearing shall be made aware of the limitations or scope of statements that will be acceptable and, in particular, that statements should be factual or a fair statement on a matter of public interest.

4. Attendance of the Public

4.1 The Council's Constitution and relevant statutory provisions relating to the admission or exclusion of the public shall apply to all meetings of the Licensing Committee.

5. Natural Justice

5.1 There are two elements to natural justice:

(a) Fairness

- (i) All persons affected by the decision or in the case of matters associated with the Licensing Act 2003, those named as responsible authorities and interested parties in the Act, will be allowed a hearing before a decision is made.
- (ii) Only objectors who can show clearly that they are affected by a decision shall be afforded the right to be heard or, in the case of hearings under the Licensing Act 2003, only those named in the Act as responsible authorities or interested parties.
- (iii) All information shall be made available, where possible in advance, to the applicant and the Committee.
- (iv) All members of the Committee shall be present throughout the hearing of a particular application. Where a member arrives late or leaves during a hearing of a particular application, that member shall play no part in the decision-making process. Where an application is adjourned it shall be continued by the same members only, and no others.
- (v) The Committee shall have discretion in respect of 'late' objections. Such objections shall be clearly marked on the agenda as such and the Committee shall decide on their acceptability. The applicant shall be advised of any late objections. In the case of representations made in relation to the Licensing Act 2003 applications, these shall only be accepted in accordance with the relevant statutory provisions.

(b) Prevention of Bias

- (i) The rules on the declarations of interest shall be firmly applied.
- (ii) If the Committee moves into private session to consider its decision, it shall be accompanied only by its advising officers, none of whom shall have taken a substantive part in the hearing, and shall play no substantive part in the decision-making process.

6. General Procedures for Hearings

- 6.1 The following procedural requirements shall be followed at all times:
 - (a) There shall be no recommendation from officers on the agenda;
 - (b) The Committee shall be supplied with copies of all relevant documentation and the process and order of procedure shall be as follows:
 - (i) The Chairman will open the meeting and introduce persons as appropriate asking applicants and representatives to identify themselves.
 - (ii) The Chairman will outline the procedure to be followed.

- (iii) The Lead Officer will outline the matter in hand.
- (iv) The applicant or representative will present his/her case, with or without witnesses, and be questioned by members or any objectors/persons making representations present.
- (v) Any objectors/persons making representations may then present their objections/representation, with or without witnesses, and be questioned by members or the applicant/s or their representative.
- (vi) The objectors/persons making representations may make a final statement (without introducing new issues).
- (vii) Finally, the applicant has the right to make a final statement (without introducing new issues).
- (viii) All evidence/disclosures are to be made in the presence of all persons, unless someone voluntarily excuses themselves from the proceedings.
- (ix) Committee members shall restrict themselves to questions and not discussion or comment.
- (x) The applicant, objectors/persons making representations shall be allowed to ask officers questions of a technical/factual nature at any time during the proceedings.
- (xi) An adjournment should be granted where to do otherwise would deny a fair hearing.
- (xii) The Committee may resolve to decide upon the application in private session, however, if it becomes necessary to recall anyone for additional information, everyone shall be invited to return to the Hearing.
- (xiii) The decision shall be given in the presence of all parties that wish to be present and confirmed in writing as soon as possible thereafter. If legal advice is given to members this advice will be repeated in summary form.

Report to Licensing Subcommittee Date of meeting:3rd July 2008

Subject: Local Government (Miscellaneous Provision) Act 1976 - Application for a Hackney Carriage Driver's Licence – Mr P Bunyan

Officer contact for further information: Kim Tuckey

Ext 4034

Committee Secretary: Adrian Hendry Ext 4246



Decision Required:

To consider an application for a Hackney Carriage Drivers' Licence.

Report:

The above-mentioned application for a Hackney Carriage Drivers Licence has been received. The application cannot be determined under delegated authority rules because the applicant's Criminal Record check has revealed an offence that do not allow officers to grant this Licence under delegated authority. Further details will be given at the meeting.

Background Papers:

List of papers attached:

- 1. Statement of Appeal made by Applicant
- 2. Copy of Applicants Driving Licence
- 3. Application form

By virtue of paragraph(s) 1 of Part 1 of Schedule 12A of the Local Government Act 1972.

Document is Restricted

Report to Licensing Subcommittee Date of meeting:

Subject: Local Government (Miscellaneous Provision) Act 1976 - Application for a Hackney Carriage Driver's Licence - Mr M G Kibria

Officer contact for further information: Kim Tuckey

Committee Secretary: A Hendry. Ext.4246



Decision Required:

To consider an application for a Hackney Carriage Drivers' Licence.

Report:

The above-mentioned application for a Hackney Carriage Drivers Licence has been received. The application cannot be determined under delegated authority rules because the applicant's DVLA licence has revealed offences that do not allow officers to grant this Licence under delegated authority. Further details will be given at the meeting.

Background Papers:

List of papers attached:

- 1. Statement of Appeal made by Applicant
- 2. Copy of Applicants Driving Licence

By virtue of paragraph(s) 1 of Part 1 of Schedule 12A of the Local Government Act 1972.

Document is Restricted

Report to Licensing Subcommittee Date of meeting: 3rd July 2008

Subject: Licensing Act 2003 - Application for a Late night refreshment Licence - Station Road Dry Cleaners, Station approach, Loughton, Essex.

Officer contact for further information: K Tuckey

Committee Secretary: Adrian Hendry



Decision Required:

To consider an application for a Late night refreshment licence

Report:

Text in here....

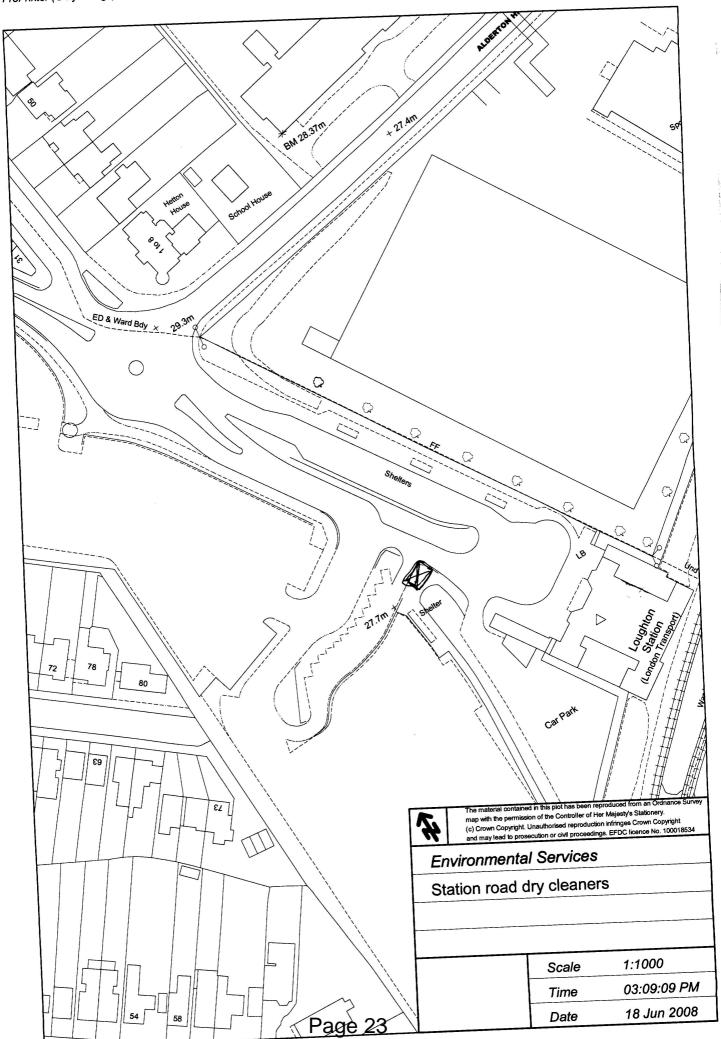
An application has been received on the 24/5/08 for a Late night refreshment licence for Station Road Dry Cleaners, Loughton Essex

Officers have received an objection from an interested party and a advisory letter from this authority's planning department.

Background Papers:

List of papers attached:

- 1. Application for Premises Licence
- 2. Site Map
- 3. Advisory letter from planning department
- 4. Two representations from local residents



Epping Forest District Council

Application for a premises licence to be granted under the Licensing Act 2003

under the state of	
PLEASE READ THE FOLLOWING IN	STRUCTIONS FIRST
Before completing this form please read the guidance notes If you are completing this form by hand please write legibly your answers are inside the boxes and written in black ink. I You may wish to keep a copy of the completed form for you	Jse additional sheets if necessary. ur records.
(Insert name(s) of applicant) the Licensing Act 2003 for the premises describ and I/we are making this application to you as a	ed in Part 1 below (the premises) the relevant licensing authority in
Part 1 – Premises details	
Part 1 – Premises details Postal address of premises or, if none, ordnance survey STATION DRY CLEANERS STATION APPROACH LOUGHTON, ESSEX	map reference or description STATION
	Post code
Post town ESSEX	Post code IG10 4PD.
Telephone number at premises (if any) Non-domestic rateable value of premises	020 8508 2270 £3,100.00
Non-domestic rateable value of principles	J. Co.
Part 2 - Applicant details Please state whether you are applying for a premises lice	nce as
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 b) a person other than an individual* i. as a limited company ii. as a partnership iii. as an unincorporated association or iv. other (for example a statutory corporation) 	please complete section (B)
c) a recognised club	please complete section (B)

a charity

d)

please complete section (B)

e)	the proprietor	of an educational establishment			please complete section (B)
f)	a health service	e bodý			please complete section (B)
g)	a person who i Care Standards independent h	s registered under Part 2 of the s Act 2000 (c14) in respect of an ospital			please complete section (B)
h)	the chief office in England and	er of police of a police force I Wales			please complete section (B)
*If you	are applying as	a person described in (a) or (b) ple	ease con	firm:	Please tick vyes
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Part 3 Operating Schedule

When do you want the premises licence to start?

please state the number expected to attend.

Day Month Year 26052008

If you wish the licence to be valid only for a limited period, when do you want it to end?

Day Month Year

If 5,000 or more people are expected to attend the premises at any one time,

NA.

Please give a general description of the premises (please read guidance note1)

THE PREMISES IS SITUATED JUST OUTSIDE

LOWERTHON SHATION AND IS CHINED BY

TRANSPORT FOR LONDOW. IT IS A, USEY SMARL

PROMISES. THORE IS PLENTY OF CAR PARKING

SPACES NOBREBY IN THE LOCAL GRE PARKS

THERE ARE NAMY. TRANSPORT FACILITIES +

CINKS NEALBY.

THE PROPOSAL IS TO CHANGE THE USE OF

THE PREMISES TO AS, A TAKEAWAY FOOD

SITE.

THE SHOP WILL SEEL CHICKEN + CHIPS

ON JUST A TAKEAWAY BOUS.

THE APPLICATION IS FOR A LATE NIGHT

REFRESHMENT LICENCE' IN ORDER TO

SUPPLY REFRESHMENTS AFTER 11:00 PM.

THE SITE IS NOW RESIDENTIAL AND ONLY

ON THE GROWN FLOOR

What licensable activities do you intend to carry on from the premises?
(Please see sections 1 and 14 of the Licensing Act 2003 and Schedule 1 and 2 to the Licensing Act 2003)

		Please tick 'yes
Provision	of regulated entertainment	
a) p b) f c) i d) ! e) !	plays (if ticking yes, fill in box A) films (if ticking yes, fill in box B) Indoor sporting events (if ticking yes, fill in box C) Boxing or wrestling entertainment (if ticking yes, fill in box D) Live music (if ticking yes, fill in box E) recorded music (if ticking yes, fill in box F) performances of dance (if ticking yes, fill in box G) anything of a similar description to that falling within (e), (f) or (g) (if ticking yes, fill in box H)	
i) j) k)	making music (if ticking yes, fill in box I) dancing (if ticking yes, fill in box J) entertainment of a similar description to that falling within (i) or (j) (if ticking yes, fill in box K)	
Supply	on of late night refreshment (if ticking yes, fill in box L) of alcohol (if ticking yes, fill in box M) cases complete boxes N, O and P	
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	ard davic	ing events and timings idance note 6)	Please give further details (please read guidance note 3)
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Tue			State any seasonal variations for indoor sporting events (please read guidance note 4)
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prem	ises super vis					•••••

Postcode..... Personal Licence number(if known) Issuing licensing authority (if known).....

Please highlight any adult entertainment or services, activities, other entertainment or matters ancillary to the use of the premises that may give rise to concern in respect of children (please read guidance note 8)

NIA. (NONE)

J			State any seasonal variation (please read guidance note 4)
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Describe the steps you intend to take to promote the four licensing objectives: a) General – all four licensing objectives (b,c,d,e) (please read guidance note 9)

IN GENTERAL TO ENSURE THAT THERE IS NO ANTI SECURE BEHANOUR COTSIDE THE PROMISES. TO ENSULE THAT THERE IS SUFFICIENT LIGHTING & THAT ALL WASTE PRODUCTS ARE APPROPRIATELY DISPOSED OF, TO ENSURE FIRE SAFETY PROGREDURE ARE IN PLACE.

b) The prevention of crime and disorder

ENSURING THE PROVISION OF APPROPRIATE LIGHTING OUTS IDE THE PROMISES. ENSURING THE EFFECTIVE & RESPONSIBLE MANAGEMENT OF PREMISES AND TRAINING ÉSUPERUISION OF STATE. ENSURING THORE IS NO DRUGS, VICLENCE DE ANTI SCILLAR BEHAVIOR OUTSIDE THE PREMISES

c) Public safety

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d) The prevention of public nuisance

SITING OF EXTERNAL LIGHTING. MANAGEMENT APPANGEMENTS FOR COLLECTION & DISPOSAL OF LITTER IN + AROUND THE PREMISES. APPROPRIATE INSTRUCTION, TRAINING & SUPERVISION OF THOSE EMPLOYED OR ENGAGED TO PREJENT PUBLIC NUSANCE.

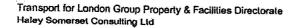
e) The protection of children from harm

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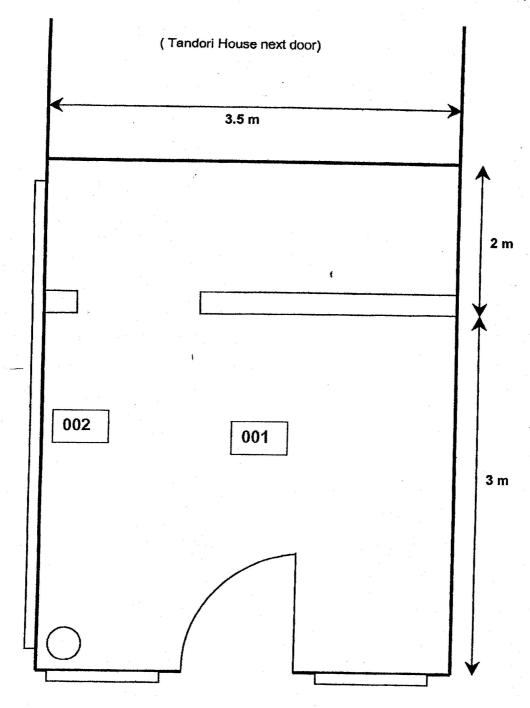
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=	 I have enclosed the consent form 	completed by the in	idividual i wish to be premises	
	supervisor, if applicable	lientini	a	
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Part	t 4 – Signatures (please read gu	idance note 11)		ce note
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		t town) and postal	address for correspondence a	ssociated
Г	Contact name (where not previous with this application (please read g	uidance note 13)		
1	with this application (pieces			,
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Type One Asbestos Survey Old Cab Office, Loughlon



Date: 28 May 2008

Our ref: PL/04885 & 04380/AEW/258

Your ref: RGLA/SDC

Mr Tansel Rustem
Racing Green Licensing Associates Ltd,
72 Lancaster Avenue
Hadley Wood
London
EN4 0EU

Ann E Wood (01992) 564584 email: awood@eppingforestdc.gov.uk

Dear Mr Rustem

Station Dry Cleaners, Station Approach, Loughton

I refer to the application for a Premises Licence for the above site, received by Planning Services on 27 May 2008, in its role as a Responsible Authority.

This application seeks to gain a Licence for the provision of late night refreshments until 23.00 hours on Mondays through to Thursdays; and until 01.00 hours on Fridays, Saturdays and Sundays.

It is noted that the proposal is for the site to be used for the sale of take-away hot food.

Whilst Planning Services has no objection to this licensing application, we would like to advise that planning permission is required for the change of use of the premises from a dry cleaners to Use Class A5.

Yours sincerely

Ann E Wood

Planning Support Officer

cc: Environmental Services, Licensing ~ Epping Forest District Council

17 Meadow Road, Loughton, Essex IG10 4HY EPPEIG FORES OF MOT COUNCIL FRIVINGS OF STANDES

REC'D 18 JUM 2683

ACK REFERRED TO STANDES

11th June 2008

Dear Sirs,

Station Dry Cleaners, Station Approach, Loughton

We are writing with reference to the application for a late night refreshment licence, with permission to trade until 1 a.m. on Fridays, Saturdays and Sundays.

Should this application be granted, it would have a negative impact on the surrounding residential areas, as we believe it would encourage more people to gather near the station and in the supermarket car park. It is likely that noise, litter and vandalism will increase, if an additional fast food outlet became established in the station approach vicinity. This public nuisance would be increased by an extension of weekend opening hours, at times when there are likely to be larger numbers of people using the area who are under the influence of alcohol and therefore less likely to behave in a socially responsible manner.

As local residents we strongly object to this licence being granted by the District Council as it would potentially increase public nuisance and disorder in Loughton.

Peter L. Zom

Yours faithfully,

Claire and Peter Dyson

cc. Loughton Town Council

55 Meadow Road Loughton Essex IG10 4HY

18 June, 2008

Chief Environmental Health Officer Epping Forest District Council Civic Offices High Street Epping Essex IG10 4HY EPPING FOREST GOUNCIL
ENVIRON OF THE PERIOD

RECTO

ACK

REFERRED TO

FILE

Dear Sir

Station Dry Cleaners, Station Approach, Loughton

I understand that the District Council has received an application under the Licensing Act, 2003 for a licence to allow the use of these premises for hot-food takeaway purposes until 11 pm on Mondays to Thursdays and 1 am the following day on Fridays, Saturdays and Sunday nights.

The Council will know, I am sure, that Station Approach, the Station car park and the adjoining Sainsbury's car park are places where anti-social behaviour is commonplace, and that people living nearby are regularly kept awake or are wakened by noise made by people in those areas in the late evening and at night.

For the most part, the noise comprises of people driving cars and motor bikes around the car parks, along Station Approach and around the roundabout at the entrance to Station Approach, with engines revving and tyres squealing; the loud playing of radios and music players in those cars; the repeated sounding of vehicle horns; people shouting at or to one another; and drunken singing of various kinds.

The area has been the subject of special police attention over the last few years and was, until recently, less noisy than it was. However, in the last two months, the situation has deteriorated again, to the point that people in this house have been wakened by late-night noise from the area on four nights in the last seven by deliberately noisy anti-social behaviour.

The opening of these premises after 10 pm for the sale of takeaway food will bring extra people to this area, many of them in vehicles, and will encourage people to hang around in the car parks and in Station Approach, some in cars and some no doubt pedestrians, waiting for their purchases to be cooked and then afterwards eating their purchases. This can reasonably be expected to result in public nuisance and criminal and disorderly behaviour of the kind set out in the third paragraph of this letter, contrary to objectives (a) and (c) in Section 4 (2) of the Licensing Act.

I am therefore writing on behalf of the three members of the household at this address to ask the Council to refuse the application outright, for the reasons set out above. I would be grateful if you let me know when and where this application will be considered by a Council committee.

Yours faithfully

David Jeater